

Case Examiner Decision Lisa J Osbourne – SW92510 FTPS-20846

Classification: Confidential

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The role of the case examiners

The case examiners perform a filtering function in the fitness to practise process, and their primary role is to determine whether the case ought to be considered by adjudicators at a formal hearing. The wider purpose of the fitness to practise process is not to discipline the social worker for past conduct, but rather to consider whether the social worker's current fitness to practise might be impaired because of the issues highlighted. In reaching their decisions, case examiners are mindful that Social Work England's primary objective is to protect the public.

Case examiners apply the 'realistic prospect' test. As part of their role, the case examiners will consider whether there is a realistic prospect:

- the facts alleged could be found proven by adjudicators
- adjudicators could find that one of the statutory grounds for impairment is engaged
- adjudicators could find the social worker's fitness to practise is currently impaired

Case examiners review cases on the papers only. The case examiners are limited, in that, they are unable to hear and test live evidence, and therefore they are unable to make findings of fact.

Decision summary

Decision summary	
Preliminary outcome	Accepted disposal - warning order (3 years)
Final outcome	Accepted disposal - warning order (3 years)
Date of the final decision	13 March 2023

Executive summary

The case examiners are satisfied that there is a realistic prospect that:

- 1. The factual concern could be found proven by the adjudicators;
- 2. This concern could amount to the statutory ground of misconduct;
- 3. The adjudicators could conclude that the social worker's fitness to practise is currently impaired.

The case examiners do not consider it to be in the public interest for the matter to be referred to a final hearing and that the case can be concluded by way of accepted disposal.

As such, the case examiners notified the social worker of their intention to resolve the case with a warning order of 3 years. The social worker accepted the case examiners' proposal but suggested an amendment to the determination, believing there to be a factual error. The case examiners have considered this but are not in agreement with the proposed amendment. They notified the social worker of their final decision. The social worker has accepted this in full.

The case examiners agreed with the closure of two concerns, which will be redacted in the final copy of this decision, if accepted disposal is agreed and it is therefore published.

The case examiners have considered all of the documents made available within the evidence bundle. Key evidence is referred to throughout their decision and the case examiners' full reasoning is set out below.

The complaint and our regulatory concerns

The initial complaint	
The complainant	The complaint was raised by the social worker's former employer, Innovate CYPS.
Date the complaint was received	8 June 2022
Complaint summary	The social worker is alleged to have participated in a WhatsApp group chat thread, which raised concerns about their inference of a sexual relationship with a service user, derogatory comments made in respect of this person and their partner, and threats of violence and inappropriate language used in respect of colleagues.

Regulatory concerns and concerns recommended for closure

Whilst registered as a social worker, in or around May 2022, you:

1. Made inappropriate comments regarding service users and/or colleagues within a group chat conversation.

The matters outlined in regulatory concern 1 amount to the statutory ground of misconduct.

Your fitness to practise is impaired by reason of misconduct.

Concerns being recommended for closure:

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Preliminary issues

Investigation		
Are the case examiners satisfied that the social worker has been notified	Yes	×
of the grounds for investigation?	No	
Are the case examiners satisfied that the social worker has had reasonable	Yes	×
	No	
available to them, or that adequate attempts have been made to obtain	Yes	⊠
	No	
Are the case examiners satisfied that it was not proportionate or necessary to offer the complainant the opportunity to provide final written representations; or that they were provided a reasonable opportunity to do so where required.	Yes	
	No	

The realistic prospect test

Fitness to practise history

The case examiners have been informed that there is no previous fitness to practise history.

Decision summary		
Is there a realistic prospect of the adjudicators finding the social worker's fitness to practise is impaired?		\boxtimes
The case examiners have determined that there is a realistic prospect of regulato 1 being found proven, that that concern could amount to the statutory a	•	

misconduct, and that the social worker's fitness to practise could be found impaired.

Reasoning

Facts

Whilst registered as a social worker, in or around May 2022, you:

1. Made inappropriate comments regarding service users and/or colleagues within a group chat conversation.

The case examiners have seen copies of the WhatsApp conversations between the social worker and their colleagues in which the social worker has stated that 'just finished me and fitty dad just had a kiss and a cuddle' and 'I love him and don't want it to transfer the iro was gobsmacked'. The social worker within the same chat referred to the Dad's partner as 'rough' and agreed when asked by another colleague whether they were going to have 'sexy time' with the person in question and agreed to video this. Within the same chat thread, the social worker has referred to their manager as a 'prick' and that 'there's a few people in here that I want to punch their voices are going thru me'. The social worker has also referred to one of their colleagues' service users as a 'prick'.

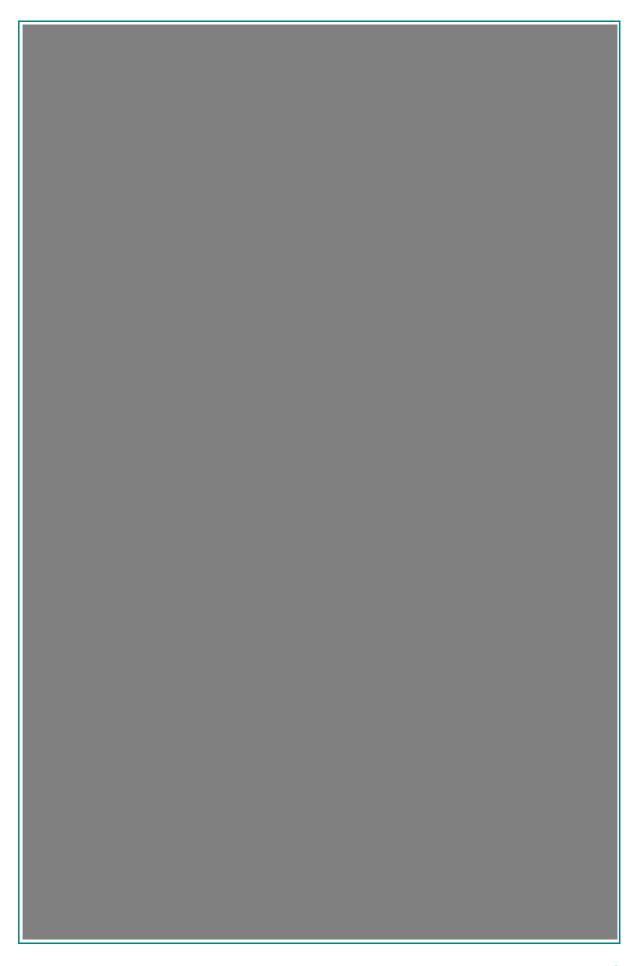
The case examiners have seen copies of a meeting held between the social worker and senior managers on 8 June 2022, where they were questioned about their comments in the chat. Initially the social worker stated the messages were between them and a friend, they meant nothing, were a joke, and that nothing had happened between them and a service user. The social worker did not consider that their other comments were judgemental. The social worker provided an outline of what involvement they had had with the Dad and that the comments in respect of the IRO were in response to some comments the IRO had made following a meeting with the family, about how they had been surprised at how good looking the Dad was. In respect of the comments about the father's partner, the social worker advised that they considered 'rough' to mean in the context of how someone speaks and where they are from and that they would use this to describe themselves, however they accept that this could be viewed as derogatory. In respect of the team manager, the social worker understood that the terms they used, and those used by colleagues were inappropriate, however they spoke of some of the difficulties they had experienced and the frustrations they had felt at the time.

The social worker in their submissions has accepted this concern.

The case examiners are of the view that anyone reading the comments would consider that the language used was not appropriate.

The case examiners are satisfied there is a realistic prospect of adjudicators finding this concern proven.

Concerns being recommended for closure:



Grounds

Misconduct

The case examiners are aware that misconduct denotes serious acts or omissions which represent a significant departure from what would be proper in the circumstances or conduct that is morally reprehensible and likely to bring the profession into disrepute.

Therefore, the case examiners have considered what adjudicators may reasonably expect from the social worker and how they may view this incident in relation to standards which were in place at the time of the alleged conduct, namely Social Work England Professional Standards (2019). The case examiners consider that the following standards may have been breached:

As a social worker, I will:

- 1.2 Respect and maintain people's dignity and privacy.
- 5.2 Behave in a way that would bring into question my suitability to work as a social worker while at work, or outside of work.

The case examiners are aware that falling short of the standards may not always amount to misconduct, but they consider that adjudicators in this instance may determine that the threshold for misconduct has been reached. Where there has been an allegation of a social worker making inappropriate comments on a group chat and presenting information to infer a sexual relationship between themselves and service user, adjudicators are likely to view this as serious.

The case examiners note that the social worker's alleged actions had the potential to cause harm to the person and their family as assessments and reports had to be rewritten by an independent person as the ones completed by the social worker could no longer be relied upon in the court arena.

The case examiners have noted the social worker's comments about the context of the comments as well as their working environment at the time. The case examiners note that the social worker described that they were working in a pressurised environment and there is often a need to voice frustrations, which may not always be done in the most appropriate manner. The social worker advised that their comments in respect of the potential relationship were immature and that they had been feeling 'stressed out and unsupported and used the group as a way of venting my frustration'.

The case examiners accept that private conversations may be more relaxed, and they acknowledge the pressures that social workers are under and the importance of having spaces to share and manage these pressures. However, the case examiners consider that the comments made were below the standards expected of social workers, were not appropriate, and potentially caused harm to a family as they had to undergo further assessments. The case examiners were particularly concerned about sexual nature of comments made by the social worker in respect of a service user. It is their view that members of public would be shocked to learn that a social worker had spoken in this way about someone who was receiving social care interventions at the time.

Where it is alleged that a social worker has made inappropriate comments about service users and colleagues, this would not align with Social Work England standard 2.2 and 5.2.

If the matter was to be found proven, the case examiners conclude the conduct described is likely to suggest a significant departure from the professional standards detailed above.

The case examiners are satisfied there is a realistic prospect of adjudicators finding this matter amounts to the statutory ground of misconduct.

Impairment

Personal impairment

In considering the personal element of impairment, the case examiners have considered the test for personal impairment as set out in the case examiner guidance (2022), namely whether the conduct is remediable; whether the social worker has undergone remediation and demonstrated insight; and whether there is a likelihood the matters alleged will be repeated.

The case examiners are of the view that the conduct did not arise from a character flaw such as dishonesty, and as such it is possible to remediate in a variety of ways such as additional training and reflection.

The social worker has shown some insight into their alleged conduct which the case examiners consider has developed over the course of the investigation. At the initial meeting with their employer, the social worker demonstrated little insight, speaking only of being 'mortified about the situation' at the initial meeting with their employer and they accepted that some of the terms would be seen as derogatory. However, they appeared to consider some of the terms were acceptable and did not appear to understand the gravity of the concerns or the impact this may have had on anyone.

Within their initial submissions to the regulator, the social worker was able to consider how this may have impacted on all the families they were working with as they left their

employment suddenly. They were also able to see at this stage how the terms used would be seen as derogatory and they stated that they would not use such language within a professional setting, and they accepted at this stage that their practice fell below the standards expected of them. They stated that, 'I am disappointed in myself that I relied on humour as a way of destressing and it is not something I intend to do in the future'.

In the social worker's most recent submissions, they have spoken of their regret and how they had felt unsupported and at times that practice was unsafe. They spoke of raising this with senior managers, but no improvements were seen. The social worker has stated that in hindsight they should have tried harder and not used this group to vent their frustrations. They spoke of taking full responsibility for their 'very immature and inappropriate comments' and 'feel deeply sorry that I let my professional [sic] and the families I was working with down'.

The social worker has failed to consider the impact on the family involved and on their manager and what they may do differently if faced with similar circumstances. The case examiners therefore consider that the social worker's insight is developing and is not complete. The social worker has stated that they have undertaken an anti-bullying course to reflect on their actions of name calling their manager, however they have not provided any verification of this or what reflections they have undertaken as a result of the course. The case examiners therefore consider they can place limited weight upon this.

The case examiners note the social worker's current employer has confirmed that there are no current fitness to practise concerns.

However, in light of the developing insight and lack of remediation, the case examiners consider that a risk of repetition remains.

Public element

The case examiners next considered whether the social worker's actions have the potential to undermine public confidence in the social work profession, or the maintenance of proper standards for social workers. Public interest includes the need to uphold proper standards of conduct and behaviour and the need to maintain the public's trust and confidence in the profession.

The case examiners consider that a social worker making inappropriate comments in relation to a service user and a colleague would be viewed dimly by the public as well as inferring a sexual relationship with a service user to other colleagues. The public may accept that social workers work within pressurised environments, and they may need space to air some of these frustrations, however social workers are trusted by the public to treat everyone with respect and dignity and the alleged comments fall far short of these expectations and standards. Although the case examiners are satisfied the social worker

has, to a degree, learnt from the incident, they remain concerned that the social worker does not fully appreciate the impact on the service users, public confidence and the wider profession.

The case examiners are of the view that a member of the public would be concerned to learn that a social worker had been allowed to practise without sanction from their regulator in these circumstances.

Furthermore, public confidence in the social work profession and the regulator may be undermined if a finding of impairment was not made.

Accordingly, the case examiners are satisfied that there is a realistic prospect of the adjudicators making a finding of current impairment.

The public interest

Decision summary		
Is there a public interest in referring the case to a hearing?	Yes	
	No	⊠

Referral criteria		
Is there a conflict in the evidence that must be resolved at a hearing?	Yes	
	No	⊠
Does the social worker dispute any or all of the key facts of the case?	Yes	
	No	\boxtimes
Could a removal order be required?	Yes	
	No	\boxtimes
Would not holding a public hearing carry a real risk of damaging public confidence in Social Work England's regulation of the profession?	Yes	
	No	⊠
Is a hearing necessary to maintain public confidence in the profession, and to uphold the professional standards of social workers?	Yes	
	No	

Additional reasoning

The case examiners have therefore considered whether a referral to a hearing may be necessary in the public interest. The case examiners have noted the following:

- There is no conflict in evidence in this case and the social worker has accept the facts.
- The social worker is clear that they accept that their practice fell short of the standards expected of them. The social worker stated that they 'believe at the time of the incident there was [sic] concerns around my conduct that could have impacted on my fitness to practice [sic]' and 'I feel deeply sorry that I let my professional [sic] and the families I was working with down'.

- The case examiners are of the view that there remains a risk of repetition, however they consider that this can be managed through a number of sanctions available to them.
- The accepted disposal process will provide the social worker an opportunity to review the case examiners reasoning on impairment and reflect on whether they are able to accept a finding of impairment. It is open to the social worker to reject any accepted disposal proposal and request a hearing if they wish to explore the question of impairment in more detail.
- The case examiners are also of the view that the public would be satisfied to see the regulator take prompt, firm action in this case, with the publication of an accepted disposal decision providing a steer to the public and the profession on the importance of adhering to the professional standards expected of social workers in England.

Accepted disposal

Case outcome		
	No further action	
Proposed outcome	Advice	
	Warning order	\boxtimes
	Conditions of practice order	
	Suspension order	
Proposed duration	3 years	

Reasoning

In considering the appropriate outcome in this case, the case examiners had regard to Social Work England's Sanctions Guidance (2022) and reminded themselves that the purpose of sanction is not to punish the social worker but to protect the public and the wider public interest.

In determining the most appropriate and proportionate outcome in this case, the case examiners considered the available options in ascending order of seriousness.

The case examiners determined that taking no further action was not appropriate in a case where it has been alleged that the social worker has made inappropriate comments in relation to service users and colleagues. Taking no further action is not sufficient to mark the seriousness with which the case examiners view the social worker's alleged conduct and fails to safeguard the wider public interest.

The case examiners next considered whether offering advice would be sufficient in this case. An advice order will normally set out the steps a social worker should take to address the behaviour that led to the regulatory proceedings. The case examiners consider that whilst they could offer advice to prevent this situation arising again, this would not be sufficient to mark the seriousness with which they viewed the social worker's alleged conduct.

The case examiners next considered issuing a warning and determined that this was the most appropriate and proportionate response in this case and was the minimum necessary to protect the public and the wider public interest. While a warning will not restrict the social worker's practice, the case examiners note the social worker, in this instance, has

demonstrated that they have an understanding of how their comments were inappropriate even in a place that they considered to be a private forum. The social worker has also demonstrated that their insight has developed over time and they have reported that they have undertaken relevant training. The case examiners are satisfied that whilst a risk of repetition remains, oversight by the regulator of further reflection and insight is not required. A warning would serve as a clear expression of disapproval of the social worker's conduct. Further, a warning will be a signal that any repetition will be highly likely to result in a more severe sanction.

In considering the duration of the warning, the case examiners have had regard to the Sanctions Guidance (2022) which states, '1 year may be appropriate for an isolated incident of relatively low seriousness. In these cases, the primary objective of the warning is to highlight the professional standards expected of social workers. 3 years may be appropriate for more serious concerns. This helps to maintain public confidence and highlight the professional standards. The period also allows more time for the social worker to show that they have addressed any risk of repetition.'

The case examiners are of the view that the alleged conduct would not be considered of 'low seriousness'. They note that whilst the social worker has demonstrated some insight, this is still developing. In line with the sanction's guidance, the case examiners therefore consider that a warning order of three years is more appropriate as this will allow the social worker more time to develop further insight and successfully address any remaining risk of repetition. Further, it marks the seriousness of the conduct in this instance. The case examiners consider that a period of three years is appropriate in these circumstances and is the minimum necessary to maintain public confidence and to send a message to the public, the profession and the social worker about the standards expected from social workers. The case examiners considered that a five-year duration would be disproportionate and hence would be punitive.

The case examiners did go on to consider whether the next two sanctions, conditions of practice and suspension, were more appropriate in this case. They considered conditions or suspension would be appropriate where there is a still a risk of repetition. The case examiners considered that oversight by the regulator in this instance is not required. The case examiners considered that suspension from the register would also be a disproportionate and punitive outcome. This would risk deskilling the social worker and the case examiners consider that it is in the public interest to allow the social worker to remain in practice.

To conclude, the case examiners have decided to propose to the social worker a warning order of three-year duration. They will now notify the social worker of their intention and seek the social worker's agreement to dispose of the matter accordingly. The social worker will be offered 14 days to respond. If the social worker does not agree, or if the case

examiners revise their decision regarding the public interest in this case, the matter will proceed to a final hearing.

Content of the warning

The case examiners formally warn the social worker as follows:

An allegation of making inappropriate comments in relation to service users and colleagues and inferring a sexual relationship in respect of a service user is serious. The matters as alleged had the potential to cause harm to service users and colleagues. They also have the potential to have an adverse impact on the public's confidence in the social work profession.

The conduct that led to this complaint should not be repeated. Any similar conduct or matters brought to the attention of the regulator are likely to result in a more serious outcome.

The case examiners warn that as a social worker, you must display behaviour which does not fall short of the professional standards. The case examiners remind the social worker of the Social Work England professional standards (2019). As a social worker I will:

- 1.2 Respect and maintain people's dignity and privacy.
- 5.2 Behave in a way that would bring into question my suitability to work as a social worker while at work, or outside of work.

This warning will remain published for three years.

Response from the social worker

The social worker responded on 28 February 2023 confirming that they accepted the disposal in full. However, they also pointed out what they considered to be a factual inaccuracy. The case examiners have reviewed the evidence bundle again. The social worker states that they did not refer to a service user as a 'prick'. However, the case examiners note that the social worker has responded to a message at 13.57 in response to a screenshot about a service user posted by one of their colleagues and they appear to be

using this term to describe the service user along with other colleagues who are using derogatory terms. This is on p20 (pdf number of the bundle).

The case examiners are satisfied that their assessment of the evidence is correct and therefore will not be amending their determination.

The case examiners would like to offer the social worker a final opportunity to accept the disposal in full without any amendments to the determination. The social worker will be offered 14 days to respond.

The social worker responded on 9 March 2023 and accepted the proposal in full.

Case examiners' response and final decision

The case examiners have again considered the public interest in this matter and, as they have not been presented with any new evidence that might change their previous assessment, they are satisfied that it remains to be the case that the public interest in this case can be fulfilled through the accepted disposal process.

The case examiners therefore direct that Social Work England implement a warning order with a duration of 3 years.